Issue: Compliance – Grievance Procedure (5-Day Rule); Ruling Date: May 9, 2011; Ruling No. 2011-2966; Agency: Virginia Department of Transportation; Outcome: Grievant Not In Compliance.

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COMMONWEALTH of VIRGINIA Department of Employment Dispute Resolution

COMPLIANCE RULING OF DIRECTOR

In the matter of the Department of Transportation EDR Ruling No. 2011-2966 May 9, 2011

The Department of Transportation ("agency") has requested a compliance ruling related to the grievant's June 24, 2009 grievance. The agency alleges that the grievant has failed to comply with the time limits set forth in the grievance procedure for advancing or concluding her grievance.

FACTS

On June 24, 2009, the grievant initiated a grievance with the agency. According to the agency, a letter was sent simultaneously by certified mail and first-class U.S. mail to the grievant on March 29, 2011, advising her that her grievance was out of compliance. The agency indicates that the postal service records show that the first attempt to deliver the certified mail package to the grievant's home address was on March 31, 2011. Hence, the agency reasonably assumed that the first-class mail package was received by the grievant on or about March 31, 2011 as well.

Since more than five workdays have elapsed since the agency's notification to the grievant of her alleged noncompliance, and the grievant has not yet advanced or concluded her grievance, the agency seeks a compliance ruling allowing it to be administratively close the grievance.

DISCUSSION

The grievance procedure requires both parties to address procedural noncompliance through a specific process.¹ That process assures that the parties first communicate with each other about the noncompliance, and resolve any compliance problems voluntarily, without this Department's (EDR's) involvement. Specifically, the party claiming noncompliance must notify

¹ Grievance Procedure Manual § 6.3.

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the other party in writing and allow five workdays for the opposing party to correct any noncompliance.² If the opposing party fails to correct the noncompliance within this five-day period, the party claiming noncompliance may seek a compliance ruling from the EDR Director, who may in turn order the party to correct the noncompliance or, in cases of substantial noncompliance, render a decision against the noncomplying party on any qualifiable issue. When an EDR ruling finds that either party to a grievance is in noncompliance, the ruling will (i) order the noncomplying party to correct its noncompliance within a specified time period, and (ii) provide that if the noncompliance is not timely corrected, a decision in favor of the other party will be rendered on any qualifiable issue, unless the noncomplying party can show just cause for the delay in conforming to EDR's order.³

In this case, the grievant appears to have failed to advance or conclude her grievance within five workdays of receiving the agency's qualification determination. Moreover, the agency notified the grievant of her noncompliance, but the grievant has not advanced or concluded her grievance.

As the grievant has apparently failed to advance or conclude her grievance in a timely manner, she has failed to comply with the grievance procedure.⁴ This Department therefore orders the grievant to correct her noncompliance within ten work days of the date of this ruling by notifying her human resources office in writing that she wishes either to conclude or appeal the agency's qualification decision to EDR. If she does not, the agency may administratively close the grievance without any further action on its part. The grievance may be reopened only upon a timely showing by the grievant of just cause for the delay (for example, a serious illness, or other circumstances beyond the grievant's control).

This Department's rulings on matters of compliance are final and nonappealable.⁵

Claudia T. Farr Director

 $^{^{2}}$ See Id.

³ While in cases of substantial noncompliance with procedural rules the grievance statutes grant the EDR Director the authority to render a decision on a qualifiable issue against a noncompliant party, this Department favors having grievances decided on the merits rather than procedural violations. Thus, the EDR Director will *typically* order noncompliance corrected before rendering a decision against a noncompliant party. However, where a party's noncompliance appears driven by bad faith or a gross disregard of the grievance procedure, this Department will exercise its authority to rule against the party without first ordering the noncompliance to be corrected.

⁴ See Grievance Procedure Manual § 4.3.

⁵ See Va. Code §§ 2.2-1001(5); 2.2-3003(G).