

Issue: Compliance – Grievance Procedure (5-Day Rule); Ruling Date: March 16, 2009; Ruling #2009-2237; Agency: Department of Juvenile Justice; Outcome: Grievant Not In Compliance.



*COMMONWEALTH of VIRGINIA*  
*Department of Employment Dispute Resolution*

**COMPLIANCE RULING OF DIRECTOR**

In the matter of the Department of Juvenile Justice  
Ruling No. 2009-2237  
March 16, 2009

The Department of Juvenile Justice (the agency) seeks to administratively close the grievant's March 31, 2008 grievance. The agency alleges that the grievant has failed to comply with the time limits set forth in the grievance procedure for advancing or concluding her grievance.

FACTS

The grievant initiated her March 31, 2008 grievance to challenge a Group I Written Notice. The first step respondent provided a written response to the grievance on or around April 7, 2008. The grievance advanced to the second step, and on October 22, 2008, the second step respondent provided his response, dated October 13, 2008, to the grievant. Because the grievant had purportedly failed to return the grievance package to the agency to advance or conclude the grievance within five workdays of receiving the second step response, the agency asserts that it mailed the grievant a notice of noncompliance on November 24, 2008 by certified mail. Because more than five workdays have elapsed since the grievant is presumed to have received the notice of noncompliance letter, and the grievant has apparently not yet cured the noncompliance, the agency seeks a compliance ruling.

DISCUSSION

The grievance procedure requires both parties to address procedural noncompliance through a specific process.<sup>1</sup> That process assures that the parties first communicate with each other about the noncompliance, and resolve any compliance problems voluntarily, without this Department's (EDR's) involvement. Specifically, the party claiming noncompliance must notify the other party in writing and allow five workdays for the opposing party to correct any noncompliance.<sup>2</sup> If the opposing party fails to correct the noncompliance within this five-day period, the party claiming noncompliance may seek a compliance ruling from the EDR Director, who may in turn

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<sup>1</sup> *Grievance Procedure Manual* § 6.3.

<sup>2</sup> *Id.*

order the party to correct the noncompliance or, in cases of substantial noncompliance, render a decision against the noncomplying party on any qualifiable issue. When an EDR ruling finds that either party to a grievance is in noncompliance, the ruling will (i) order the noncomplying party to correct its noncompliance within a specified time period, and (ii) provide that if the noncompliance is not timely corrected, a decision in favor of the other party will be rendered on any qualifiable issue, unless the noncomplying party can show just cause for the delay in conforming to EDR's order.<sup>3</sup>

In this case, the grievant appears to have failed to advance or conclude her grievance within five workdays of receiving the second step response. Moreover, the agency appears to have notified the grievant of the noncompliance, but she has apparently not yet cured the issue.

As the grievant has apparently failed to advance or conclude her grievance in a timely manner, she has failed to comply with the grievance procedure.<sup>4</sup> This Department therefore orders the grievant to correct this noncompliance **within ten workdays of the date of this ruling** by notifying the agency's human resources office in writing that she wishes to either conclude her grievance or continue to the third step of the grievance process. If the grievant does not do so, the agency may administratively close the grievance without any further action on its part. The grievance may be reopened only upon a timely showing by the grievant of just cause for the delay (for example, a serious illness, or other circumstances beyond the grievant's control).

This Department's rulings on matters of compliance are final and nonappealable.<sup>5</sup>

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Claudia T. Farr  
Director

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<sup>3</sup> While in cases of substantial noncompliance with procedural rules the grievance statutes grant the EDR Director the authority to render a decision on a qualifiable issue against a noncompliant party, this Department favors having grievances decided on the merits rather than procedural violations. Thus, the EDR Director will *typically* order noncompliance corrected before rendering a decision against a noncompliant party. However, where a party's noncompliance appears driven by bad faith or a gross disregard of the grievance procedure, this Department will exercise its authority to rule against the party without first ordering the noncompliance to be corrected.

<sup>4</sup> See *Grievance Procedure Manual* § 3.2.

<sup>5</sup> See Va. Code §§ 2.2-1001(5), 2.2-3003(G).